# HB 1475, HD2

DAVID Y. IGE Governor

SHAN S. TSUTSUI Lt. Governor



SCOTT E. ENRIGHT Chairperson, Board of Agriculture

PHYLLIS SHIMABUKURO-GEISER
Deputy to the Chairperson

### State of Hawaii **DEPARTMENT OF AGRICULTURE**

1428 South King Street Honolulu, Hawaii 96814-2512 Phone: (808) 973-9600 FAX: (808) 973-9613

# TESTIMONY OF SCOTT E. ENRIGHT CHAIRPERSON, BOARD OF AGRICULTURE

# BEFORE THE SENATE COMMITTEES ON AGRICULTURE & ENVIRONMENT & WATER & LAND

MARCH 17, 2017 2:15 P.M. CONFERENCE ROOM 224

#### HOUSE BILL NO.1475 HD2 RELATING TO AGRICULTURAL LANDS

Chairpersons Gabbard and Rhoads and Members of the Committees:

Thank you for the opportunity to testify on House Bill No. 1475 HD2, which amends Section 205-2(d)(15) to allow farmers' markets and food hubs as "agricultural-based commercial operations" on all State Agricultural District lands. Definitions of both activities are provided. The bill also amends "agricultural-based commercial operations" by specifying that they be headquartered and registered in Hawaii and that the value-added products sold at these operations contain at least 50 percent Hawaii grown content. The Department of Agriculture supports the intent of this measure and offers comments and an amendment.

Establishing "farmers' markets" and "food hubs" as permissible uses throughout the Agricultural District will, in concept, allow additional marketing opportunities for farmers to sell the products they grow. At the same time, it should be clear that the products sold are to be limited to agricultural products grown by Hawaii farmers. The Department of Agriculture offers the following amendment regarding farmers' markets:



(page 7, line 6-9; new language double underscored and bold; deleted language struck through)

"(D) A farmers' market, which is an outdoor market where limited
to farmers sell selling agricultural products grown in
Hawaii and value-added products containing at lease fifty
per cent Hawaii grown content; and"

The Department notes that the 50% Hawaii-grown content may be difficult to define and enforce.

The counties are already experiencing difficulty in developing regulatory language to allow the other uses permitted in Section 205-2(d)(15) such as "retail activities in an enclosed structure" and "retail food establishments". The counties need to carefully balance these uses and the additional activities proposed in this measure with their responsibility to protect and promote their agriculturally-zoned lands for agricultural production.

Thank you for the opportunity to submit our testimony.

DAVID Y.IGE Governor

SHAN S. TSUTSUI Lieutenant Governor

Luis P. Salaveria Director

MARY ALICE EVANS
Deputy Director



#### LAND USE COMMISSION

Department of Business, Economic Development & Tourism State of Hawai`i

**DANIEL ORODENKER** Executive Officer

Bert K. Saruwatari
Planner
SCOTT A.K. DERRICKSON AICP
Planner

RILEY K. HAKODA Chief Clerk/Planner

FRED A. TALON
Drafting Technician

Statement of

#### Daniel E. Orodenker Executive Officer

Land Use Commission Before the

# Senate Committee on Agriculture and Environment and

#### **Senate Committee on Water and Land**

Friday March 17, 2017 2:15 PM State Capitol, Conference Room 224

In consideration of
HB 1475 HD2
RELATING TO AGRICULTURAL LANDS

Chairs Gabbard and Rhoads, Vice Chairs Riviere and Gabbard, and members of the Committees on Agriculture and Environment; and Water and Land:

The Land Use Commission (LUC) has the following comments on this measure, which seeks to amend section 205-2(d)(15), Hawai`i Revised Statutes (HRS) to add farmers markets and food hubs on State Agricultural District lands under the umbrella of "agricultural-based commercial operations" as a permissible use.

We believe the language in sections 205-2(d)(7) and (15); and 205-4.5(a)(9) and (10), HRS, already allows for the types of uses associated with food stands and food hubs. Farmers markets can vary in size, location, duration, and the scope of impacts they may create. Farmers markets can be allowed under a State Special Permit processed by the counties (for uses on 15 acres or less) and by the LUC (for uses over 15 acres). The Special Permit process allows the potential impacts of the proposed activity to be adequately assessed and addressed.

Thank you for the opportunity to testify on this matter.



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March 17, 2017

# HEARING BEFORE THE SENATE COMMITTEE ON AGRICULTURE AND ENVIRONMENT SENATE COMMITTEE ON WATER AND LAND

## TESTIMONY ON HB 1475, HD2 RELATING TO RELATING TO AGRICULTURAL LANDS

Room 308 12:30 PM

Aloha Chairs Gabbard and Rhoads, Vice Chairs Riviere, and Members of the Committees:

I am Randy Cabral, President of the Hawaii Farm Bureau (HFB). Organized since 1948, the HFB is comprised of 1,900 farm family members statewide, and serves as Hawaii's voice of agriculture to protect, advocate and advance the social, economic and educational interests of our diverse agricultural community.

HFB supports the intent of HB 1475, HD2, which would broaden the allowable uses of lands in agricultural districts under Section 205-2, Hawaii Revised Statutes to include farmers' markets and food hubs.

Food hubs, farm stands, and other retail sales opportunities can be significant revenue enhancing opportunities for our farmers and ranchers and thereby increase the viability of their businesses. We support those opportunities while also realizing that there may be more potential for abuse if the amended language is not sufficiently clear.

HFB respectfully requests continuing dialogue on this measure to resolve any concerns and to provide Hawaii's growers with broader opportunities to ensure their long-term success.

Thank you for this opportunity to provide comments on this measure.

From: mailinglist@capitol.hawaii.gov
Sent: Monday, March 13, 2017 4:28 PM

**To:** AEN Testimony

Cc: mendezj@hawaii.edu

**Subject:** \*Submitted testimony for HB1475 on Mar 17, 2017 14:15PM\*

**HB1475** 

Submitted on: 3/13/2017

Testimony for AEN/WTL on Mar 17, 2017 14:15PM in Conference Room 224

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Javier Mendez-Alvarez	Individual	Support	No

#### Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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From: mailinglist@capitol.hawaii.gov
Sent: Monday, March 13, 2017 4:03 PM

**To:** AEN Testimony

Cc: launahele@yahoo.com

**Subject:** \*Submitted testimony for HB1475 on Mar 17, 2017 14:15PM\*

**HB1475** 

Submitted on: 3/13/2017

Testimony for AEN/WTL on Mar 17, 2017 14:15PM in Conference Room 224

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Benton	Individual	Support	No

#### Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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#### Testimony of Jon Okudara

on

#### H.B. No. 1475, H.D.2 Relating to Agricultural Lands

Committee on Agriculture and Environment Committee on Water and Land Friday, March 17, 2017, 2:15 p.m. Room 224

I would offer the following comments on H.B. No. 1475, H.D.1, which amends "agricultural-based commercial operations" as a permissible use on agricultural lands to:

- 1. Requires that the agricultural-based commercial operations be headquartered and registered in Hawaii;
- 2. Require that "value-added products" contain at least fifty-per cent Hawaii grown content;
- 3. Describes "farmers' market" as an outdoor market where farmers sell agricultural products grown in Hawaii and value-added products; and
- 4. Describes a "food hub" as a facility with a commercial kitchen, that provides the storage, processing, distribution, and sale of agricultural products grown in Hawaii.

The proposals in H.B. No. 1475 are not necessary, and the requirement that value-added products contain fifty-percent Hawaii grown content should be deleted.

In 2012, when Act 113, established "agricultural-based commercial operations" the following requirements were included:

- That agricultural-based commercial operations be owned and operated by a producer, which in Hawaii law is defined as "any person engaged in the business of raising and producing agricultural products," a farmer. It is not necessary to specify that the operations be headquartered and registered in Hawaii.
  - The objective, in 2012, in specifying that the operation be owned and operated by a producer was to exclude franchise or other operations not owned by a farmer.
- 2. "Value-added products" were described as products "produced using agricultural products grown in Hawaii."
  - In many cases, value-added products are produced using the producer's off-grade products and used to make jams and jellies, and prepared foods such as baked goods. Requiring that fifty percent of the product be produced in in Hawaii will eliminate many of these products. Things like lilikoi butter do not contain fifty percent Hawaii products. You would not be able to make a banana bread with fifty percent bananas. In addition, the

- counties, which are responsible for enforcing the land use law will not be able to determine the percentage of Hawaii products in value-added products.
- 3. "Retail activities in an enclosed structure owned and operated by a producer" describes a farmer's market, a food market where a farmer sells agricultural produces and value-added products directly to consumers.
  - H.B. 1475, however, describes "farmers' market" as an outdoor market where <u>farmers</u> sell agricultural products grown in Hawaii and value-added products. It does not require that the market be owned and operated by a producer. These types of "farmers' market" are usually operated by a promoter in outdoor public places, such as the farmers' market at Kapiolani Community College, or in various places in the community, usually not on agricultural lands.
- 4. A "food hub" is already allowed under the current law. Section 205-4.5(a)(10), allows "buildings and uses, including …storage and processing facilities …that are normally considered accessory to" uses described in section 205-2(d).

For these reasons, H.B. 1475 is not necessary. If, however, the bill is moved, the requirement that fifty percent of value-added products contain Hawaii-grown content should be deleted.

Thank you for the opportunity to offer these comments.

From: mailinglist@capitol.hawaii.gov

Sent: Wednesday, March 15, 2017 8:30 PM

**To:** AEN Testimony

**Cc:** begoniabarry@gmail.com

**Subject:** \*Submitted testimony for HB1475 on Mar 17, 2017 14:15PM\*

**HB1475** 

Submitted on: 3/15/2017

Testimony for AEN/WTL on Mar 17, 2017 14:15PM in Conference Room 224

Submitted By	Organization	<b>Testifier Position</b>	Present at Hearing
Barbara Barry	Individual	Support	No

#### Comments:

Please note that testimony submitted <u>less than 24 hours prior to the hearing</u>, improperly identified, or directed to the incorrect office, may not be posted online or distributed to the committee prior to the convening of the public hearing.

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